

Message Text

CONFIDENTIAL

PAGE 01 BELGRA 04620 01 OF 02 200821Z
ACTION IO-14

INFO OCT-01 ARA-10 EUR-12 NEA-11 ISO-00 CIAE-00
DODE-00 PM-05 H-01 INR-10 L-03 NSAE-00 NSC-05
PA-01 SP-02 SS-15 ICA-11 EB-08 TRSE-00 ACDA-12
HA-05 OMB-01 AF-10 EA-10 /147 W
-----000336 200828Z /10

R 200620Z JUN 78
FM AMEMBASSY BELGRADE
TO SECSTATE WASHDC 6968
INFO USMISSION USUN NEW YORK
USLO HAVANA
AMEMBASSY COLOMBO
AMEMBASSY NEW DELHI

C O N F I D E N T I A L SECTION 1 OF 2 BELGRADE 4620

E. O. 11652: GDS
TAGS: PORG, YO
SUBJ: HAVANA-BELGRADE NAM CONFERENCES

REF: (A) STATE 124877, (B) STATE 147854, (C) USUN 2340

SUMMARY: YUGOSLAV NON-ALIGNED OFFICIAL, COMMENTING ON RECENT HAVANA NACB CONFERENCE AND THE UPCOMING BELGRADE NAM MINISTERIAL, NOTED THAT ALL TENDENCIES IN HAVANA WILL BE PRESENT IN BELGRADE, ONLY MORE SO, MAKING THE TASK OF OBTAINING CONSENSUS MORE DIFFICULT. HE ASSERTED THAT RAISING THE QUESTION OF CUBAN MEMBERSHIP COULD ONLY SERVE TO RALLY STATES TO CUBA'S SUPPORT. THE QUESTION OF 1979 NAM SUMMIT VENUE WILL NOT ARISE. OBSERVING THAT CUBANS ARGUE FOR THEIR VIEWPOINT BUT ACCEPT THE NAM CONSENSUS, HE FOUND THEIR DRAFTS IN HAVANA SURPRISINGLY MODERATE," AND THEIR ROLE IN AFRICA ACCEPTED BY MOST BLACK AFRICAN STATES. THE QUESTION OF INTER-NAM DISPUTES WILL BE A MAJOR ITEM OF CONCERN AT BELGRADE BUT WHILE CONSULTATIONS ARE STILL IN PROGRESS, NO OUTLINES OF A SOLUTION HAVE EMERGED. "ZIONISM" WILL NOT APPEAR IN THE YUGOSLAV DRAFT DECLARATIONS.

CONFIDENTIAL

PAGE 02 BELGRA 04620 01 OF 02 200821Z

END SUMMARY.

1. CHARGE MET WITH FSFA DIRECTOR FOR NAM AFFAIRS JOB TO DISCUSS HAVANA NACB MEETING AND JULY NAM MINISTERIAL CONFERENCE IN BELGRADE. JOB MADE THE FOLLOWING POINTS:

--YUGOSLAVIA DOES NOT CONSIDER ITSELF MODERATE. IT HAS

NOTHING AGAINST RADICALISM, IF OF THE RIGHT KIND, AND CONSIDERS THE NAM AS A REVOLUTIONARY FORCE; ITS BASIC PRINCIPLES A BOMB UNDER THE PILLARS OF THE ESTABLISHED INTERNATIONAL ORDER. GOY CONCERNS AND THOSE OF OTHER COUNTRIES WITH INTEREST IN THE ACTIVITIES OF THE NAM MAY OVERLAP AT POINTS, BUT ALL STILL NOT HAVE IDENTICAL STARTING POINTS OR IDENTICAL GOALS.

--HAVANA CONFERENCE WAS USEFUL, POSITIVE EXERCISE AND TEST. "SOME" PEOPLE HAD DOUBTS ABOUT THE LOCATION BEFOREHAND BUT IT TURNED OUT BETTER THAN EXPECTED. ONLY EIGHT MINISTERS ATTENDED WHICH IN SOME CASES COULD HAVE BEEN DUE TO UNEASINESS WITH THE SITE BUT OTHERS SIMPLY DID NOT HAVE TIME. AT HAVANA THERE APPEARED TO BE AN INCREASED INTEREST AND READINESS TO SPEAK OUT ON THE PART OF A NUMBER OF STATES.

--CUBAN ORIGINAL DRAFT HAD A CERTAIN SLANT BUT THERE WAS NO OBVIOUS ATTEMPT TO LINK THE NAM WITH THE SOCIALIST COMMUNITY EXCEPT THROUGH A BRIEF PASSAGE IN THE DRAFT ECONOMIC DECLARATION--WHICH WAS EASILY REMOVED. THROUGHOUT THE DRAFT THERE WAS A GREATER ATTEMPT THAN BEFORE TO PROMOTE THE CUBAN LINE OF DIVIDING THE WORLD INTO "PROGRESSIVE" SOCIALIST AND REACTIONARY CAPITALIST CATEGORIES, AN OBVIOUS BIAS TOWARD A BLOC MENTALITY. HOWEVER, ON SPECIFICS THE CUBAN DRAFT WAS MODERATE IN TONE. FOR EXAMPLE, ON THE "BLOCKAGE," GUANTANAMO, AND LATIN AMERICA IN GENERAL, IT WAS "VERY CIVIL." FROM THE CONFIDENTIAL

CONFIDENTIAL

PAGE 03 BELGRA 04620 01 OF 02 200821Z

YUGOSLAV POINT OF VIEW THERE WERE MORE ERRORS OF OMISSION THAN COMMISSION.

--CUBAN DRAFT ON PUERTO RICO WAS MODERATELY WORDED ALONG LINES OF EARLIER RESOLUTIONS. THE SUBSEQUENT CUBAN AMENDMENT WAS NOT PUSHED BY CUBA AND WAS EASILY DROPPED.

--CUBAN DRAFT ON DISARMAMENT WAS COMPLETELY REPLACED BY NEW TEXT.

--ME TEXT WAS SHARPENED BY SYRIA, PLO, IRAQ, TO SOME EXTENT. HOWEVER, IT WAS NOT AS STRIDENTLY CONDEMNATORY, NOR AS REPEATEDLY CONDEMNATORY AS PAST DECLARATIONS, THOUGH IT HAD A COUPLE OF BITES, DUE TO RECENT "ISRAELI AGGRESSION" AND THE STATEMENTS OF "SOME LEADERS" UNFAVORABLE TO A PALESTINIAN STATE. ONLY PLACE WHERE US WAS "CONDEMNED" WAS ON THE PALESTINIAN QUESTION. GOY AND OTHERS POINTED OUT THAT THERE HAD BEEN A POSITIVE EVOLUTION OF US POLICY. GIVEN THE CIRCUMSTANCES, CRITICISM MUST BE EXPECTED; ALTHOUGH, ON THE FACE OF IT, THIS WAS NOT A REALISTIC EXERCISE. IN SOME RESPECTS, THE ATTACKS ON US WERE MELLOWED BY NAM CONSENSUS. FOR EXAMPLE, IRAQI DRAFT ATTACKING US "POLICY" OF THREATS

OF FORCE AND INTERVENTION IN THE ARABIAN GULF WAS MODIFIED
TO REFER TO "STATEMENTS" OF CERTAIN LEADERS AND "PROPOSALS"
FOR CONTINGENCY INTERVENTION.

--GOY DESERVES CREDIT FOR THE FAVORABLE RESOLUTION ON PANAMA.
IT ENCOURAGED PANAMA TO PRESENT ITS OWN RESOLUTION AND WHEN
PANAMA WAS ABOUT TO PRESENT A "SHARP" STATEMENT IN HAVANA,
PERSUADED THE PANAMA AMBASSADOR TO INTRODUCE A Milder VERSION.

--AS EXPECTED "SOME" STATES CAME TO HAVANA TO INDUCE THE NAM
TO SIDE WITH THEM IN THEIR QUARRELS WITH OTHER MEMBERS.
NONE SUCCEEDED. FOR THE FIRST TIME THE MEETING ADDRESSED
THE PROBLEM OF A CONFLICT BETWEEN MEMBERS OF THE NAM AND FOR
THE FIRST TIME--IN THE CASE OF VIETNAM AND CAMBODIA--PASSED
CONFIDENTIAL

CONFIDENTIAL

PAGE 04 BELGRA 04620 01 OF 02 200821Z

A RESOLUTION ON SUCH A PROGRAM. (WESTERN SAHARA WAS A COLONIAL
QUESTION ORIGINALLY.) THERE IS A GREAT DEAL OF FEELING THAT
SOMETHING MORE SHOULD BE DONE TO ENABLE THE NAM TO DEAL WITH
SUCH CONFLICTS. CONSULTATIONS ARE IN PROGRESS TO FIND THE
MOST FLEXIBLE--BUT NOT TOO FLEXIBLE AS TO BE USELESS--
METHOD.

CONFIDENTIAL

NNN

CONFIDENTIAL

PAGE 01 BELGRA 04620 02 OF 02 200809Z
ACTION IO-14

INFO OCT-01 ISO-00 CIAE-00 DODE-00 PM-05 H-01 INR-10
L-03 NSAE-00 NSC-05 PA-01 SP-02 SS-15 ICA-11
EB-08 TRSE-00 ACDA-12 HA-05 OMB-01 AF-10 ARA-10
EA-10 EUR-12 NEA-11 /147 W
-----000266 200829Z /10

R 200620Z JUN 78
FM AMEMBASSY BELGRADE
TO SECSTATE WASHDC 6969
INFO USMISSION USUN NEW YORK
USLO HAVANA
AMEMBASSY COLOMBO
AMEMBASSY NEW DELHI

C O N F I D E N T I A L SECTION 2 OF 2 BELGRADE 4620

--CUBANS MADE AN EFFORT TO INFLUENCE THE DIRECTION OF THE NAM--BUT THEN ACCEPTED THE CONSENSUS. THIS HAS BEEN THE PATTERN IN THE PAST. THE FACTS OF POLITICAL LIFE ARE THAT SUCH STATES AS NIGERIA AND TANZANIA COMPLIMENTED CUBA ON ITS ROLE IN AFRICA. APART FROM A FEW FRANCOPHONE STATES, NO AFRICAN COUNTRY SOUTH OF SAHARA IS DISTURBED OVER THE CUBAN ROLE. ANYONE WHO ATTEMPTS TO EXPEL CUBA FROM THE MOVEMENT MUST BE A "CUBAN AGENT," SINCE THIS WOULD ONLY FORCE THE OTHER STATES TO RALLY TO CUBA'S DEFENSE. BUT NOT ONLY IS SUCH A MOVE COUNTERPRODUCTIVE AND FUTILE, IT IS ALSO WRONG. CUBA IS A NA STATE, ONE OF THE FOUNDERS, AN ACTIVE MEMBER. TO ATTEMPT TO EXPEL IT WOULD NOT BE IN ACCORDANCE WITH NA PRINCIPLES. THE NA IDEA IS NOT TO REDUCE THE MOVEMENT BY CHUCKING OUT COUNTRIES AT THIS OR THAT POINT IN THEIR DEVELOPMENT BUT TO KEEP THEM WITHIN THE NAM FOLD WITH AN EYE TO THE FUTURE. AFTER ALL THERE ARE COUNTRIES WHO HAVE HAD 15,000 FOREIGN "ADVISERS" PRESENT WHICH ARE NO LONGER THERE--EGYPT, FOR INSTANCE.

--COMPARISON OF COMPLEXION OF FULL PLENUM OF NAM WITH NACB
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 BELGRA 04620 02 OF 02 200809Z

IS DIFFICULT. THE ARAB COMPONENT CERTAINLY IS MORE BALANCED IN THE WHOLE THAN IN THE NACB, BUT FOR ALL OTHERS IT IS HARDER TO SAY. GOY EXPECTS ALL TENDENCIES TO BE PRESENT AT BELGRADE ONLY MORE SO. THE MAJORITY ALWAYS FOLLOWS THE LINE OF PAST NAM POLICY BUT THE PROCESS OF COMING TO CONSENSUS AT BELGRADE MAY REQUIRE MORE INTENSE EFFORTS.

--THE YUGOSLAVS AS HOST FOR THE BELGRADE MINISTERIAL CONFERENCE WILL PROVIDE THE FIRST DRAFT DECLARATIONS. THE WORD "ZIONISM" IS NOT PRESENT IN ANY FORM OR CONTEXT. OF COURSE AMENDMENTS CAN OCCUR. WORLD EVENTS HAVE AN EFFECT. ZIONISM WAS BARELY MENTIONED AT NEW DELHI AND THE DIFFERENCE BETWEEN THERE AND HAVANA WAS THE ISRAELI AGGRESSION IN LEBANON.

--THE QUESTION OF LOCATION OF THE 1979 NAM SUMMIT WILL NOT BE RAISED IN BELGRADE.

2. JOB, WHO TENDS TO BE ASCERBIC AND SUSPICIOUS OF US INTEREST IN THE NAM, WAS CLEARLY RETICENT IN DISCUSSING YUGOSLAV POSITIONS OR TACTICS AT THE BELGRADE MEETING. WE WILL CONTINUE OUR EFFORTS, AND SHOULD BE ABLE TO FIND MORE FORTHCOMING INTERLOCUTORS.
WORTZEL

CONFIDENTIAL

NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01 jan 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: MEETING REPORTS, NONALIGNED NATIONS MEETINGS
Control Number: n/a
Copy: SINGLE
Draft Date: 20 jun 1978
Decaption Date: 01 jan 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 20 Mar 2014
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1978BELGRA04620
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Expiration:
Film Number: D780256-0562
Format: TEL
From: BELGRADE
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1978/newtext/t19780642/aaaabjxm.tel
Line Count: 221
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: 3b64c785-c288-dd11-92da-001cc4696bcc
Office: ACTION IO
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 5
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: 78 STATE 124877, 78 STATE 147854, 78 USUN NEW YORK 2340
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 09 may 2005
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 2291462
Secure: OPEN
Status: NATIVE
Subject: HAVANA-BELGRADE NAM CONFERENCES
TAGS: PORG, YO, CU
To: STATE
Type: TE
vdkgvwkey: odhc://SAS/SAS.dbo.SAS_Docs/3b64c785-c288-dd11-92da-001cc4696bcc
Review Markings:
Sheryl P. Walter
Declassified/Released
US Department of State
EO Systematic Review
20 Mar 2014
Markings: Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014